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8-11-1987

# Campaign Funding .

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Office of the Secretary of State  
March Fong Eu

1230 J Street  
Sacramento, California 95814

Elections Division  
(916) 445-0820  
TDD: (800) 833-8683

#401

August 11, 1987

TO ALL REGISTRARS OF VOTERS, OR COUNTY CLERKS, AND PROPONENTS (8761)

Pursuant to Section 3513 of the Elections Code, we transmit herewith a copy of the Title and Summary prepared by the Attorney General on a proposed Initiative Measure entitled:

CAMPAIGN FUNDING  
INITIATIVE STATUTE.

Circulating and Filing Schedule

1. Minimum number of signatures required.....372,178  
Cal. Const., Art. II, Sec. 8(b).
2. Official Summary Date.....Tuesday, 08/11/87  
Elec. C., Sec. 3513.
3. Petition Sections:
  - a. First day Proponents can circulate Sections for  
signatures.....Tuesday, 08/11/87  
Elec. C., Sec. 3513.
  - b. Last day Proponents can circulate and file with  
the county. All Sections are to be filed at  
the same time within each  
county.....Friday, 01/08/88<sup>+</sup>  
Elec. C., Secs. 3513, 3520(a).
  - c. Last day for county to determine total number  
of signatures affixed to petition and to  
transmit total to the Secretary of State.....Friday, 01/15/88

(If the Proponents files the petition with the county on a date prior to 01/08/88, the county has five working days from the filing of the petition to determine the total number of signatures affixed to the petition and to transmit the total to the Secretary of State.) Elec. C., Sec. 3520(b).

- + PLEASE NOTE: To the Proponents who may wish to qualify for the June 7, 1988 Primary Election. The law allows approximately 71 days for county election officials to check and report petition signatures and transmit results. The law also requires that this process be completed 131 days before the election in which the people will vote on the initiative. It is possible that the county may not need precisely 71 days. But if you want to be sure that this initiative qualifies for the June 7, 1988 Primary Election, you should file this petition with the county before November 19, 1987.

d. Secretary of State determines whether the total number of signatures filed with all county clerks meets the minimum number of required signatures, and notifies the counties.....Friday, 01/22/88\*\*

e. Last day for county to determine total number of qualified voters who signed the petition, and to transmit certificate with a blank copy of the petition to the Secretary of State.....Saturday, 02/06/88

(If the Secretary of State notifies the county to determine the number of qualified voters who signed the petition on a date other than 01/15/88 the last day is not later than the fifteenth day after the county's receipt of notification.)  
Elec. C., Sec. 3520(d), (e).

f. If the signature count is more than 409,395 or less than 334,961, then the Secretary of State certifies the petition has qualified or failed, and notifies the counties. If the signature count is between 334,961 and 409,395 inclusive, then the Secretary of State notifies the counties using the random sampling technique to determine the validity of all signatures.....Sunday, 02/14/88\*\*

g. Last day for county to determine actual number of all qualified voters who signed the petition, and to transmit certificate with a blank copy of the petition to the Secretary of State.....Tuesday, 03/15/88

(If the Secretary of State notifies the county to determine the number of qualified voters who have signed the petition on a date other than 02/06/88, the last day is not later than the thirtieth day after county's receipt of notification.)  
Elec. C., Sec. 3521(b), (c).

h. Secretary of State certifies whether the petition has been signed by the number of qualified voters required to declare the petition sufficient.....Friday, 03/18/88

\*\*Date varies based on receipt of county certification.

4. The Proponents of the above named measure are:

Senator Quentin L. Kopp  
68 Country Club Drive  
San Francisco, California 94132  
(916) 445-0503

Senator Joseph Montoya  
810 Dovey Avenue  
Whittier, California 90601  
(916) 445-3386

Assemblyman Ross Johnson  
424 West Commonwealth Avenue  
Fullerton, California 92632  
(916) 445-7448

Sincerely,



DEBORAH SEILER  
Assistant to the Secretary of State  
Elections and Political Reform

NOTE TO PROPONENTS: Your attention is directed to Elections Code Sections 41, 44, 3501, 3507, 3508, 3516, 3517, and 3519 for appropriate format and type considerations in printing, typing, and otherwise preparing your initiative petition for circulation and signatures. Your attention is further directed to the campaign disclosure requirements of the Political Reform Act of 1974, Government Code Section 81000 et seq.

Attachment: POLITICAL REFORM ACT OF 1974 REQUIREMENTS

JOHN K. VAN DE KAMP  
Attorney General

State of California  
DEPARTMENT OF JUSTICE



P. O. Box 944255  
Sacramento 94244-2550

1515 K STREET, SUITE 511  
SACRAMENTO 95814  
(916) 445-9555

August 11, 1987

0401

Honorable March Fong Eu  
Secretary of State  
1230 J Street  
Sacramento, California 95814

**FILED**  
In the office of the Secretary of State  
of the State of California

AUG 11 1987

Dear Mrs. Eu:

MARCH FONG EU, Secretary of State

By *[Signature]*  
Deputy

Initiative Title and Summary.  
Our File No. SA87RF0016

Pursuant to the provisions of section 3503 and 3513 of the Elections code, you are hereby notified that on this day we mailed to the proponent(s) of the above identified proposed initiative our title and summary.

Enclosed is a copy of our transmittal letter to the proponent(s), a copy of our title and summary, a declaration of mailing thereof, and a copy of the proposed measure.

According to information available in our records, the name(s) and address(es) of the proponent(s) is as stated on the declaration of mailing.

Very truly yours,

JOHN K. VAN DE KAMP  
Attorney General

*[Signature]*  
PAUL H. DOBSON, Supervising  
Deputy Attorney General

Enclosure



Office of the Secretary of State  
March Fong Eu

1230 J Street  
Sacramento, California 95814

Elections Division  
(916) 445-0820  
TDD: (800) 833-8683

December 15, 1987

AMENDED

TO ALL REGISTRARS OF VOTERS, OR COUNTY CLERKS, AND PROPONENTS (8761)

Pursuant to Section 3513 of the Elections Code, we transmit herewith a copy of the Title and Summary prepared by the Attorney General on a proposed Initiative Measure entitled:

CAMPAIGN FUNDING  
INITIATIVE STATUTE.

Circulating and Filing Schedule

1. Minimum number of signatures required.....372,178  
Cal. Const., Art. II, Sec. 8(b).
2. Official Summary Date.....Tuesday, 08/11/87  
Elec. C., Sec. 3513.
3. Petition Sections:
  - a. First day Proponents can circulate Sections for  
signatures.....Tuesday, 08/11/87  
Elec. C., Sec. 3513.
  - b. Last day Proponents can circulate and file with  
the county. All Sections are to be filed at  
the same time within each  
county.....Friday, 01/08/88<sup>+</sup>  
Elec. C., Secs. 3513, 3520(a).
  - c. Last day for county to determine total number  
of signatures affixed to petition and to  
transmit total to the Secretary of State.....Friday, 01/15/88

(If the Proponents files the petition with the county on a date prior to 01/08/88, the county has five working days from the filing of the petition to determine the total number of signatures affixed to the petition and to transmit the total to the Secretary of State.) Elec. C., Sec. 3520(b).

- + PLEASE NOTE: To the Proponents who may wish to qualify for the June 7, 1988 Primary Election. The law allows approximately 71 days for county election officials to check and report petition signatures and transmit results. The law also requires that this process be completed 131 days before the election in which the people will vote on the initiative. It is possible that the county may not need precisely 71 days. But if you want to be sure that this initiative qualifies for the June 7, 1988 Primary Election, you should file this petition with the county before November 19, 1987.

CAMPAIGN FUNDING  
INITIATIVE STATUTE.

Page 2

December 15, 1987

- d. Secretary of State determines whether the total number of signatures filed with all county clerks meets the minimum number of required signatures, and notifies the counties.....Friday, 01/22/88\*\*

- e. Last day for county to determine total number of qualified voters who signed the petition, and to transmit certificate with a blank copy of the petition to the Secretary of State.....Saturday, 02/06/88

(If the Secretary of State notifies the county to determine the number of qualified voters who signed the petition on a date other than 01/15/88 the last day is not later than the fifteenth day after the county's receipt of notification.)  
Elec. C., Sec. 3520(d), (e).

- f. If the signature count is more than 409,395 or less than 353,569, then the Secretary of State certifies the petition has qualified or failed, and notifies the counties. If the signature count is between 353,569 and 409,395 inclusive, then the Secretary of State notifies the counties using the random sampling technique to determine the validity of all signatures.....Sunday, 02/14/88\*\*

- g. Last day for county to determine actual number of all qualified voters who signed the petition, and to transmit certificate with a blank copy of the petition to the Secretary of State.....Monday, 03/28/88

(If the Secretary of State notifies the county to determine the number of qualified voters who have signed the petition on a date other than 02/06/88, the last day is not later than the thirtieth day after county's receipt of notification.)  
Elec. C., Sec. 3521(b), (c).

- h. Secretary of State certifies whether the petition has been signed by the number of qualified voters required to declare the petition sufficient.....Thursday, 03/31/88

\*\*Date varies based on receipt of county certification.

CAMPAIGN FUNDING  
INITIATIVE STATUTE.

Page 3

December 15, 1987

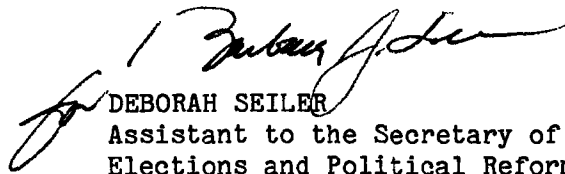
4. The Proponents of the above named measure are:

Senator Quentin L. Kopp  
68 Country Club Drive  
San Francisco, California 94132  
(916) 445-0503

Senator Joseph Montoya  
810 Dovey Avenue  
Whittier, California 90601  
(916) 445-3386

Assemblyman Ross Johnson  
424 West Commonwealth Avenue  
Fullerton, California 92632  
(916) 445-7448

Sincerely,

  
DEBORAH SEILER  
Assistant to the Secretary of State  
Elections and Political Reform

NOTE TO PROPONENTS: Your attention is directed to Elections Code Sections 41, 44, 3501, 3507, 3508, 3516, 3517, and 3519 for appropriate format and type considerations in printing, typing, and otherwise preparing your initiative petition for circulation and signatures. Your attention is further directed to the campaign disclosure requirements of the Political Reform Act of 1974, Government Code Section 81000 et seq.

Attachment: POLITICAL REFORM ACT OF 1974 REQUIREMENTS

12/15/87





Office of the Secretary of State  
March Fong Eu

Executive Office  
1230 J Street  
Sacramento, California 95814

0401

(916) 445-6371

January 25, 1988

TO ALL COUNTY CLERKS/REGISTRARS OF VOTERS (8829)

Pursuant to Section 3523 of the Elections Code, I hereby certify that on January 25, 1988 the certificates received from the County Clerks or Registrars of Voters by the Secretary of State established that the CAMPAIGN FUNDING. INITIATIVE STATUTE, has been signed by the requisite number of qualified electors needed to declare the petition sufficient. The CAMPAIGN FUNDING. INITIATIVE STATUTE is, therefore, qualified for the June 7, 1988 Primary Election.

CAMPAIGN FUNDING. INITIATIVE STATUTE. Measure limits political contributions to a candidate for public office to \$1000 from each person, \$2500 from each political committee, and \$5000 from each political party and each "broad based political committee," as defined. Permits stricter local limits. Limits gifts and honoraria to elected officials to \$1000 from each single source per year. Prohibits transfer of funds between candidates or their controlled committees. Prohibits sending any newsletter or other mass mailing, as defined, at public expense. Prohibits public officials using and candidates accepting public funds for the purpose of seeking elective office. Contains other provisions. Summary of estimate by Legislative Analyst and Director of Finance of fiscal impact on state and local governments: Net savings to the state would amount to approximately \$700,000 annually resulting from an increase in enforcement costs offset by a larger savings resulting from the prohibition on public newsletters and mass mailings. Local governments could incur unknown savings from the prohibition on public newsletters and mass mailings and on public financing of campaign expenses where such financing is presently authorized by a local government.

Sincerely,

MARCH FONG EU  
Secretary of State

MFE/1/gw





Office of the Secretary of State  
March Fong Eu

1230 J Street  
Sacramento, California 95814

Elections Division  
(916) 445-0820  
TDD: (800) 833-8683

January 4, 1988

TO: County Clerks/Registrars of Voters

FROM:

  
BARBARA J. LEE  
Elections Analyst

SUBJECT: CAMPAIGN FUNDING.  
INITIATIVE STATUTE.

The proponents of the CAMPAIGN FUNDING INITIATIVE, have filed more than 372,178 signatures with the counties.

Therefore, pursuant to the Elections Code § 3520, subd. (d), you must verify all the signatures filed with you and certify the count of the number of valid signatures.

You have 15 days from the date you receive this notification to finish your verification. Please certify the count of the number of valid signatures on the enclosed certificate, and attach a blank copy of the petition section to the certificate.

If you have any questions, please call me at the above number.

BJL/gw

Enclosure

R.S. U500



Office of the Secretary of State  
March Fong Eu


1230 J Street  
Sacramento, California 95814

Elections Division  
(916) 445-0820  
TDD: (800) 833-8683

January 4, 1988

TO: County Clerks/Registrars of Voters

FROM:

  
BARBARA J. LEE  
Elections Analyst

SUBJECT: CAMPAIGN FUNDING.  
INITIATIVE STATUTE.

The proponents of the CAMPAIGN FUNDING INITIATIVE, have filed more than 372,178 signatures with the counties.

Therefore, pursuant to the Elections Code § 3520, subd. (d) you must verify 500 signatures or five percent of the number of signatures filed, whichever is the greater number. Enclosed is a set of random numbers generated for your county. The use of these sheets will ensure that you verify the correct number of signatures.

You have 15 days from the date you receive this notification to finish your verification. Please certify the count of the number of valid signatures on the enclosed certificate, and attach a blank copy of the petition section to the certificate.

If you have any questions, please call me at the above number.

BJL/gw

Enclosure

RSOV500



Office of the Secretary of State  
March Fong Eu

1230 J Street  
Sacramento, California 95814

Elections Division  
(916) 445-0820  
TDD: (800) 833-8683

January 4, 1988

TO: Registrars of Voters for the counties of  
Los Angeles, Orange, Riverside, Sacramento,  
San Diego, San Francisco and Santa Clara

FROM:

  
BARBARA J. LEE  
Elections Analyst

SUBJECT: CAMPAIGN FUNDING.  
INITIATIVE STATUTE.

The proponents of the CAMPAIGN FUNDING INITIATIVE, have filed more than 372,178 signatures with the counties.

Therefore, pursuant to the Elections Code § 3520, subd. (d), you must verify five percent of the number of signatures filed.

You have 15 days from the date you receive this notification to finish your verification. Please certify the count of the number of valid signatures on the enclosed certificate, and attach a blank copy of the petition section to the certificate.

If you have any questions, please call me at the above number.

BJL/gw

Enclosure

R.S. NOT

0401

Date: August 11, 1987  
File No: SA 87 RF 0016

The Attorney General of California has prepared the following title and summary of the chief purpose and points of the proposed measure:

CAMPAIGN FUNDING. STATUTORY INITIATIVE. Measure limits political contributions to a candidate for public office to \$1000 from each person, \$2500 from each political committee, and \$5000 from a political party and each "broad based political committee," as defined. Permits stricter local limits. Limits gifts and honoraria to elected officials to \$1000 from each single source per year. Prohibits transfer of funds between candidates or their controlled committees. Prohibits sending any newsletter or other mass mailing, as defined, at public expense. Prohibits public officials using and candidates accepting public funds for the purpose of seeking elective office. Contains other provisions. Summary of estimate by Legislative Analyst and Director of Finance of fiscal impact on state and local governments: Net savings to the state would amount to approximately \$700,000 annually resulting from an increase in enforcement costs offset by a larger savings resulting from the prohibition on public newsletters and mass mailings. Local governments could incur unknown savings from the prohibition on public newsletters and mass mailings and on public financing of campaign expenses where such financing is presently authorized by a local government.

JUL 21 1987

PAGE NO. 1

0401

INITIATIVE MEASURE TO BE SUBMITTED DIRECTLY TO THE VOTERS

The Attorney General of California has prepared the following title and summary of the chief purpose and points of the proposed measure:

(Here set forth the title and summary prepared by the Attorney General. This title and summary must also be printed across the top of each page of the petition whereon signatures are to appear.)

TO THE HONORABLE SECRETARY OF STATE OF CALIFORNIA

We, the undersigned, registered, qualified voters of California, residents of \_\_\_\_\_ County (or City and County), hereby propose an initiative measure, and petition the Secretary of State to submit the same to the voters of California for their adoption or rejection at the next succeeding regular statewide election or at any special statewide election prior to that regular statewide election, as provided by law. The proposed initiative measure is as follows:

SECTION 1. Chapter 5 (commencing with Section 85100) is added to Title 9 of the Government Code, to read:

CHAPTER 5. LIMITATIONS ON CONTRIBUTIONS

Article 1. Applicability and Definitions

85100. This chapter shall be known and cited as the "Campaign Contribution Limits Without Taxpayer Financing Amendments to the Political Reform Act."

85101. (a) Nothing in this chapter shall affect the validity of a campaign contribution limitation in effect on the operative date of this chapter which was enacted by a local governmental agency and imposes lower contribution limitations.

(b) Nothing in this chapter shall prohibit a local governmental agency from imposing lower campaign contribution limitations for candidates for elective office in its jurisdiction.

85102. The following terms as used in this chapter have the following meanings:

(a) "Fiscal year" means July 1 through June 30.

(b) "Person" means an individual, proprietorship, firm, partnership, joint venture, syndicate, business trust, company, corporation, association, committee, and labor organization.

(c) "Political committee" means a committee of persons who receive contributions from two or more persons and acting in concert make contributions to candidates.

(d) "House-based political committee" means a committee of persons which has been in existence for more than six months, receives contributions from one hundred or more persons, and acting in concert makes contributions to five or more candidates.

(a) "Political moneys" has the same meaning as defined in Section 81012 of the Code.

81012. The provisions of Section 81012 shall apply to the amendment of this chapter.

## Article 2. Candidacy

85200. Prior to the solicitation or receipt of any contribution or loan, an individual who intends to be a candidate for an elective office shall file with the commission a statement signed under penalty of perjury of intention to be a candidate for a specific office.

85201. (a) Upon the filing of the statement of intention pursuant to Section 85200, the individual shall establish one campaign contribution account at an office of a financial institution located in the state.

(b) Upon the establishment of an account, the name of the financial institution, the specific location, and the account number shall be filed with the commission within 24 hours.

(c) All contributions or loans made to the candidate, to a person on behalf of the candidate, or to the candidate's controlled committee shall be deposited in the account.

(d) Any personal funds which will be utilized to promote the election of the candidate shall be deposited in the account prior to expenditure.



(c) All campaign expenditures shall be made from the account.

85202. (a) A candidate may only accept contributions from persons, political committees, broad based political committees, and political parties and only in the amounts specified in Article 3 (commencing with Section 85300). A candidate shall not accept contributions from any other source.

(b) All contributions deposited into the campaign account shall be deemed to be held in trust for expenses associated with the election of the candidate to the specific office for which the candidate has stated, pursuant to Section 85200, that he or she intends to seek or expenses associated with holding that office.

### Article 3. Contribution Limitations

85300. No public officer shall expend and no candidate shall accept any public moneys for the purpose of seeking elective office.

85301. (a) No person shall make, and no candidate for elective office, or campaign treasurer, shall solicit or accept any contribution or loan which would cause the total amount contributed or loaned by that person to that candidate, including contributions or loans to all committees controlled by the candidate, to exceed one thousand dollars (\$1,000) in any fiscal year.

(b) The provisions of this section shall not apply to a candidate's contribution of his or her personal funds to his or her own campaign contribution account.

85302. No person shall make and no political committee, broad based political committee, or political party shall solicit or accept, any contribution or loan from a person which would cause the total amount contributed or loaned by that person to the same political committee, broad based political committee, or political party to exceed two thousand five hundred dollars (\$2,500) in any fiscal year to make contributions to candidates for elective office.

85303. (a) No political committee shall make, and no candidate or campaign treasurer shall solicit or accept, any contribution or loan which would cause the total amount contributed or loaned by that committee to that candidate for elective office or any committee controlled by that candidate to exceed two thousand five hundred dollars (\$2,500) in any fiscal year.

(b) No broad based political committee or political party shall make and no candidate or campaign treasurer shall solicit or accept, any contribution or loan which would cause the total amount contributed or loaned by that committee or political party to that candidate or any committee controlled by that candidate to exceed five thousand dollars (\$5,000) in any fiscal year.

(c) Nothing in this Chapter shall limit a person's ability to provide financial or other support to one or more political committees or broad based political committees provided the support is used for purposes other than making contributions directly to candidates for elective office.

85304. No candidate for elective office or committee controlled by that candidate or candidates for elective office shall transfer any contribution to any other candidate for elective office. Transfers of funds between candidates or their controlled committees are prohibited.

85305. (a) This Section shall only apply to candidates who seek elective office during a special election or a special runoff election.

(b) As used in this Section, the following terms have the following meanings.

- (1) "Special election cycle" means the day on which the office becomes vacant until the day of the special election.
- (2) "Special runoff election cycle" means the day after the special election until the day of the special runoff election.

(c) Notwithstanding Section 85301 or 85303 the following contribution limitations shall apply during special election cycles and special runoff election cycles.

- (1) No person shall make, and no candidate for elective office, or campaign treasurer, shall solicit or accept any contribution or loan which would cause the total amount contributed or loaned by that person or that candidate, including contributions or loans to all committees controlled by the candidate, to exceed one thousand dollars (\$1,000) during any special election cycle or special runoff election cycle.

- (2) No political committee shall make, and no candidate or campaign treasurer shall solicit or accept, any contribution or loan which would cause the total amount contributed or loaned by that committee to that candidate for elective office or any committee controlled by that candidate to exceed two thousand five hundred dollars (\$2,500) during any special election cycle or special runoff election cycle.
- (3) No broad based political committee or political party shall make and no candidate or campaign treasurer shall solicit or accept, any contribution or loan which would cause the total amount contributed or loaned by that committee or political party to that candidate or any committee controlled by that candidate to exceed five thousand dollars (\$5,000) during any special election cycle or special runoff election cycle.

85306. Any person who possesses campaign funds on the effective date of this chapter may expend these funds for any lawful purpose other than to support or oppose a candidacy for elective office.

85307. The provisions of this article regarding loans shall apply to extension of credit, but shall not apply to loans made to the candidate by a commercial lending institution in the lender's regular course of business on terms available to members of the general public for which the candidate is personally liable.

Article 4. Gifts and Honoraria

85400. No elected officeholder shall accept any gift or honorarium for any speech, article, or published work on a subject relating to the governmental process from any single source which is in excess of one thousand dollars (\$1,000), in any calendar year, except reimbursement for actual travel expenses and reasonable subsistence in connection therewith.

SEC. 2. Section 82041.5 of the Government Code is amended to read:

82041.5. "Mass mailing" means two hundred or more identical or nearly identical substantially similar pieces of mail, but does not include a form letter or other mail which is sent in response to an unsolicited request, letter or other communication.

SEC. 3. Section 89001 of the Government Code is amended to read:

89001. No newsletter or other mass mailing shall be sent at public expense by or on behalf of any elected officer to any person residing within the jurisdiction from which the elected officer was elected, or to which he or she seeks election, after the elected officer has filed the nomination documents, as defined in Section 6489 of the Elections Code, for any local, state, or federal office.

SEC. 4. If any provision of this act, or the application of any such provision to any person or circumstances, shall be held invalid, the remainder of this act to the extent it can be separated from the application of those provisions to persons or circumstances other than those as to which it is held invalid shall not be affected thereby, and to this end the provisions of this act are severable.

June 26, 1987

Honorable John Van de Kamp  
Attorney General of California  
1515 K Street, Suite 511  
Sacramento, CA 95814


Dear Mr. Van de Kamp:

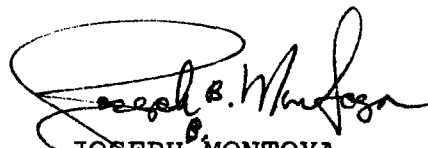
We are submitting an initiative for title and summary and have enclosed the required \$200 fee.


The proponents of this initiative should be listed as Senator Quentin Kopp, Senator Joseph Montoya and Assemblyman Ross Johnson. Senator Quentin Kopp is registered to vote at 68 Country Club Drive, San Francisco, California 94132. Senator Joseph Montoya is registered to vote at 810 Dovey Avenue, Whittier, California 90601. Assemblyman Ross Johnson is registered to vote at 650 Tamarack, #206, Brea, California 92621. Any correspondence for the Assemblyman should be addressed to his campaign office at 424 West Commonwealth Avenue, Fullerton, California 92632.

Thank you for your assistance.

Sincerely,

  
QUENTIN KOPP  
Senator, 8th District

  
JOSEPH MONTAYA  
Senator, 26th District

  
ROSS JOHNSON  
Assembly Member, 64th District

Received August 4, 1987  
PHD.

0401

August 3, 1987

Honorable John Van de Kamp  
Attorney General of California  
1515 K Street, Suite 511  
Sacramento, California 95814

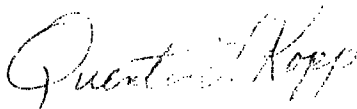
Attention: Mr. Paul Dobson

Enclosed is an amendment to the proposed initiative, "Campaign Contribution Limits Without Taxpayer Financing Amendments to the Political Reform Act."

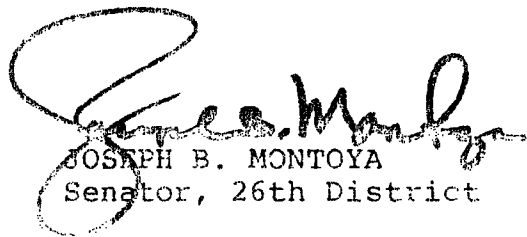
It is our understanding that this amendment should not delay issuance of Title and Summary beyond August 19, 1987. Should it appear likely to delay your analysis beyond that date, we are prepared to forego its submittal.

Thank you for your assistance.

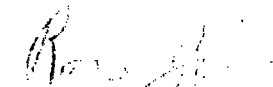
Sincerely,



QUENTIN L. KOPP  
Senator, 26th District



JOSEPH B. MONTOYA  
Senator, 26th District



ROSS ANDERSON  
Assistant Attorney General

INITIATIVE MEASURE TO BE SUBMITTED DIRECTLY TO THE VOTERS

The Attorney General of California has prepared the following title and summary of the chief purpose and points of the proposed measure:

(Here set forth the title and summary prepared by the Attorney General. This title and summary must also be printed across the top of each page of the petition whereon signatures are to appear.)

TO THE HONORABLE SECRETARY OF STATE OF CALIFORNIA

We, the undersigned, registered, qualified voters of California, residents of \_\_\_\_\_ County (or City and County), hereby propose an initiative measure, and petition the Secretary of State to submit the same to the voters of California for their adoption or rejection at the next succeeding regular statewide election or at any special statewide election prior to that regular statewide election, as provided by law. The proposed initiative measure is as follows:

SECTION 1. Chapter 5 (commencing with Section 85100) is added to Title 9 of the Government Code, to read:

CHAPTER 5. LIMITATIONS ON CONTRIBUTIONS

Article 1. Applicability and Definitions



85100. This chapter shall be known and cited as the "Campaign Contribution Limits Without Taxpayer Financing Amendments to the Political Reform Act."

85101. (a) Nothing in this chapter shall affect the validity of a campaign contribution limitation in effect on the operative date of this chapter which was enacted by a local governmental agency and imposes lower contribution limitations.

(b) Nothing in this chapter shall prohibit a local governmental agency from imposing lower campaign contribution limitations for candidates for elective office in its jurisdiction.

85102. The following terms as used in this chapter have the following meanings:

(a) "Fiscal year" means July 1 through June 30.

(b) "Person" means an individual, proprietorship, firm, partnership, joint venture, syndicate, business trust, company, corporation, association, committee, and labor organization.

(c) "Political committee" means a committee of persons acting in concert who receive contributions from two or more persons and make contributions to candidates.

(d) "Broad based political committee" means a committee of persons acting in concert which has been in existence for more than six months, receives contributions from one hundred or more persons, and make contributions to five or more candidates.

(e) "Public moneys" has the same meaning as defined in Section 426 of the Penal Code.

85103. The provisions of Section 81012 shall apply to the amendment of this chapter.

## Article 2. Candidacy

85200. Prior to the solicitation or receipt of any contribution or loan, an individual who intends to be a candidate for an elective office shall file with the commission a statement signed under penalty of perjury of intention to be a candidate for a specific office.

85201. (a) Upon the filing of the statment of intention pursuant to Section 85200, the individual shall establish one campaign contribution account at an office of a financial institution located in the state.

(b) Upon the establishment of an account, the name of the financial institution, the specific location, and the account number shall be filed with the commission within 24 hours.

(c) All contributions or loans made to the candidate, to a person on behalf of the candidate, or to the candidate's controlled committee shall be deposited in the account.

(d) Any personal funds which will be utilized to promote the election of the candidate shall be desposited in the account prior to expenditure.

(e) All campaign expenditures shall be made from the account.

85202. (a) A candidate may only accept contributions from persons, political committees, broad based political committees, and political parties and only in the amounts specified in Article 3 (commencing with Section 85300). A candidate shall not accept contributions from any other source.

(b) All contributions deposited into the campaign account shall be deemed to be held in trust for expenses associated with the election of the candidate to the specific office for which the candidate has stated, pursuant to Section 85200, that he or she intends to seek or expenses associated with holding that office.

### Article 3. Contribution Limitations

85300. No public officer shall expend and no candidate shall accept any public moneys.

85301. (a) No person shall make, and no candidate for elective office, or campaign treasurer, shall solicit or accept any contribution or loan which would cause the total amount contributed or loaned by that person to that candidate, including contributions or loans to all committees controlled by the candidate, to exceed one thousand dollars (\$1,000) in any fiscal year.

(b) The provisions of this section shall not apply to a candidate's contribution of his or her personal funds to her or her own campaign contribution account.

85302. No person shall make and no political committee, broad based political committee, or political party shall solicit or accept, any contribution or loan from a person which would cause the total amount contributed or loaned by that person to the same political committee, broad based political committee, or political party to exceed five hundred dollars (\$500) in any fiscal year for the support of candidates for elective office.

85303. (a) No political committee shall make, and no candidate or campaign treasurer shall solicit or accept, any contribution or loan which would cause the total amount contributed or loaned by that committee to that candidate for elective office or any committee controlled by that candidate to exceed two thousand five hundred dollars (\$2,500) in any fiscal year.

(b) No broad based political committee or political party shall make and no candidate or campaign treasurer shall solicit or accept, any contribution or loan which would cause the total amount contributed or loaned by that committee or political party to that candidate or any committee controlled by that candidate to exceed five thousand dollars (\$5,000) in any fiscal year.

85304. No candidate for elective office or committee controlled by that candidate or candidates for elective office shall make any contribution to any other candidate for elective office. Transfers of funds between candidates or their controlled committees are prohibited.

85305. (a) This Section shall only apply to candidates who seek elective office during a special election or a special runoff election.

(b) As used in this Section, the following terms have the following meanings.

- (1) "Special election cycle" means the day on which the office becomes vacant until the day of the special election.
- (2) "Special runoff election cycle" means the day after the special election until the day of the special runoff election.

(c) Notwithstanding Section 85301 or 85303 the following contribution limitations shall apply during special election cycles and special runoff election cycles.

- (1) No person shall make, and no candidate for elective office, or campaign treasurer, shall solicit or accept any contribution or loan which would cause the total amount contributed or loaned by that person to that candidate, including contributions or loans to all committees controlled by the candidate, to exceed one thousand dollars (\$1,000) during any special election cycle or special runoff election cycle.

- (2) No political committee shall make, and no candidate or campaign treasurer shall solicit or accept, any contribution or loan which would cause the total amount contributed or loaned by that committee to that candidate for elective office or any committee controlled by that candidate to exceed two thousand five hundred dollars (\$2,500) during any special election cycle or special runoff election cycle.
- (3) No broad based political committee or political party shall make and no candidate or campaign treasurer shall solicit or accept, any contribution or loan which would cause the total amount contributed or loaned by that committee or political party to that candidate or any committee controlled by that candidate to exceed five thousand dollars (\$5,000) during any special election cycle or special runoff election cycle.

85306. Any person who possesses campaign funds on the effective date of this chapter may expend these funds for any lawful purpose other than to support or oppose a candidacy for elective office.

85307. The provisions of this article regarding loans shall apply to extensions of credit, but shall not apply to loans made to the candidate by a commercial lending institution in the lender's regular course of business on terms available to members of the general public for which the candidate is personally liable.

Article 4. Gifts and Honoraria

85400. No elected officeholder shall accept any gift or honorarium for any speech, article, or published work on a subject relating to the governmental process from any single source which is in excess of one thousand dollars (\$1,000), in any calendar year, except reimbursement for actual travel expenses and reasonable subsistence in connection therewith.

SEC. 2. Section 82041.5 of the Government Code is amended to read:

82041.5. "Mass mailing" means two hundred or more ~~identical or nearly identical~~ substantially similar pieces of mail, but does not include a form letter or other mail which is sent in response to a an unsolicited request, letter or other inquiry.

SEC. 3. Section 89001 of the Government Code is amended to read:

89001. No newsletter or other mass mailing shall be sent at public expense by ~~or on behalf of any elected officer to any person residing within the jurisdiction from which the elected officer was elected, or to which he or she seeks election, after the elected officer has filed the nomination documents, as defined in Section 6489 of the Elections Code, for any local, state, or federal office.~~

SEC. 4. If any provision of this act, or the application of any such provision to any person or circumstances, shall be held invalid, the remainder of this act to the extent it can be given effect, or the application of those provisions to persons or circumstances other than those as to which it is held invalid, shall not be affected thereby, and to this end the provisions of this act are severable.

July 21, 1987

Honorable John Van de Kamp  
Attorney General of California  
1515 K Street, Suite 511  
Sacramento, CA 95814

Attention: Mr. Paul Dobson

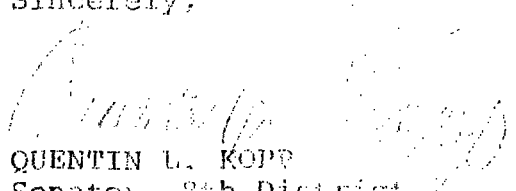
Enclosed are some non-substantive amendments and typographical changes to the proposed initiative, "Campaign Contribution Limits Without Taxpayer Financing Amendments to the Political Reform Act."

The intent of these changes is to clarify the affected sections and are not expected to have a fiscal impact.

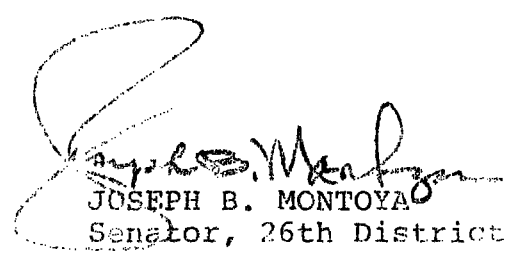
We would appreciate being informed if these amendments will cause any delay in the issuance of the title and summary.

Thank you for your assistance.


Sincerely,



QUENTIN L. KOPP  
Senator, 8th District



JOSEPH B. MONTOYA  
Senator, 26th District



ROSS JOHNSON  
Assembly Member, 64th District



85104. The provisions of this chapter shall become operative on January 1, 1989.

JOHN K. VAN DE KAMP  
Attorney General

State of California  
DEPARTMENT OF JUSTICE



P. O. Box 944255  
Sacramento 94244-2550

1515 K STREET, SUITE 511  
SACRAMENTO 95814  
(916) 445-9553

August 11, 1987

SENATOR QUENTIN KOPP  
68 Country Club Drive  
San Francisco, CA 94132

ASSEMBLYMAN ROSS JOHNSON  
424 West Commonwealth Avenue  
Fullerton, CA 92632

SENATOR JOSEPH MONTOYA  
810 Dovey Avenue  
Whittier, CA 90601

Initiative Title and Summary.  
Subject: CAMPAIGN FUNDING. STATUTORY INITIATIVE.  
Our File No. SA87RF0016

Pursuant to your request, we have prepared the attached title and summary of the chief purposes and points of the above identified proposed initiative. A copy of our letter to the Secretary of State, as required by Elections Code sections 3503 and 3513, our declaration of mailing, and the text of your proposal that was considered is attached.

The Secretary of State will be sending you shortly a copy of the circulating and filing schedule for your proposal that will be issued by that office.

Please send us a copy of the petition after you have it printed. This copy is not for our review or approval, but to supplement our file in this matter.

Very truly yours,

JOHN K. VAN DE KAMP  
Attorney General

A handwritten signature in cursive script, likely belonging to Paul H. Dobson, is written over the typed name.

PAUL H. DOBSON, Supervising  
Deputy Attorney General

Attachment

DECLARATION OF MAILING

The undersigned Declarant, states as follows:

I am over the age of 18 years and not a proponent of the within matter; my place of employment and business address is 1515 K Street, Suite 511, Sacramento, California 95814.

On the date shown below, I mailed a copy or copies of the attached letter to the proponents, by placing a true copy thereof in an envelope addressed to the proponents named below at the addresses indicated, and by sealing and depositing said envelope or envelopes in the United States mail at Sacramento, California, with postage prepaid. There is delivery service by United States mail at each of the places so addressed, or there is regular communication by mail between the place of mailing and each of the places so addressed.

Date of Mailing: August 11, 1987

Subject: CAMPAIGN FUNDING. STATUTORY INITIATIVE.

Our File No.: SA87RF0016

Name of Proponent(s) and Address(es):

SENATOR QUENTIN KOPP  
68 Country Club Drive  
San Francisco, CA 94132

ASSEMBLYMAN ROSS JOHNSON  
424 West Commonwealth Avenue  
Fullerton, CA 92632

SENATOR JOSEPH MONTOYA  
810 Dovey Avenue  
Whittier, CA 90601

I declare under penalty of perjury that the foregoing is true and correct.

Executed at Sacramento, California on August 11, 1987.

  
\_\_\_\_\_  
JANET STRICKLIN  
Declarant



Office of the Secretary of State  
March Fong Eu

Executive Office  
1230 J Street  
Sacramento, California 95814

(916) 445-6371

January 25, 1988

Mr. Darryl White  
Secretary of the Senate  
State Capitol, Room 3045  
Sacramento, California 95814

Dear Mr. White:

Pursuant to Section 3523.1 of the Elections Code as added by SB 1412 (Chapter 642, Statutes of 1980), I am hereby transmitting to you two (2) copies of the initiative entitled: CAMPAIGN FUNDING. INITIATIVE STATUTE. This initiative has qualified for the June 7, 1988 Primary Election.

Sincerely,

A handwritten signature in cursive script that reads "March Fong Eu".

MARCH FONG EU  
Secretary of State

MFE/1/gw

Enclosures





Office of the Secretary of State  
March Fong Eu

Executive Office  
1230 J Street  
Sacramento, California 95814

(916) 445-6371

January 25, 1988

Mr. R. Brian Kidney  
Office of the Chief Clerk  
State Capitol, Room 3194  
Sacramento, California 95814

Dear Mr. Kidney:

Pursuant to Section 3523.1 of the Elections Code as added by SB 1412 (Chapter 642, Statutes of 1980), I am hereby transmitting to you two (2) copies of the initiative entitled: CAMPAIGN FUNDING. INITIATIVE STATUTE. This initiative has qualified for the June 7, 1988 Primary Election.

Sincerely,

A handwritten signature in cursive script that reads "March Fong Eu".

MARCH FONG EU  
Secretary of State

MFE/1/gw

Enclosures





Office of the Secretary of State  
March Fong Eu

Executive Office  
1230 J Street  
Sacramento, California 95814

(916) 445-6371

January 25, 1988

Assemblyman Ross Johnson  
424 West Commonwealth Avenue  
Fullerton, California 92632

Dear Assemblyman Johnson:

Pursuant to Section 3523 of the Elections Code, I hereby certify that on January 25, 1988 the certificates received from the County Clerks or Registrars of Voters by the Secretary of State established that the initiative CAMPAIGN FUNDING. INITIATIVE STATUTE, has been signed by the requisite number of qualified electors needed to declare the petition sufficient. The CAMPAIGN FUNDING. INITIATIVE STATUTE is, therefore, qualified for the June 7, 1988 Primary Election.

Sincerely,

A handwritten signature in black ink that reads "March Fong Eu".

MARCH FONG EU  
Secretary of State

MFE/1/gw



Office of the Secretary of State  
March Fong Eu

Executive Office  
1230 J Street  
Sacramento, California 95814

(916) 445-6371

January 25, 1988

Senator Joseph Montoya  
810 Dovey Avenue  
Whittier, California 90601

Dear Senator Montoya:

Pursuant to Section 3523 of the Elections Code, I hereby certify that on January 25, 1988 the certificates received from the County Clerks or Registrars of Voters by the Secretary of State established that the initiative CAMPAIGN FUNDING. INITIATIVE STATUTE, has been signed by the requisite number of qualified electors needed to declare the petition sufficient. The CAMPAIGN FUNDING. INITIATIVE STATUTE is, therefore, qualified for the June 7, 1988 Primary Election.

Sincerely,

A handwritten signature in cursive script that reads "March Fong Eu".

MARCH FONG EU  
Secretary of State

MFE/1/gw



Office of the Secretary of State  
March Fong Eu

Executive Office  
1230 J Street  
Sacramento, California 95814

(916) 445-6371

January 25, 1988

Senator Quentin L. Kopp  
68 Country Club Drive  
San Francisco, California 94132

Dear Senator Kopp:

Pursuant to Section 3523 of the Elections Code, I hereby certify that on January 25, 1988 the certificates received from the County Clerks or Registrars of Voters by the Secretary of State established that the initiative CAMPAIGN FUNDING. INITIATIVE STATUTE, has been signed by the requisite number of qualified electors needed to declare the petition sufficient. The CAMPAIGN FUNDING. INITIATIVE STATUTE is, therefore, qualified for the June 7, 1988 Primary Election.

Sincerely,

A handwritten signature in cursive script that reads "March Fong Eu".

MARCH FONG EU  
Secretary of State

MFE/1/gw





Office of the Secretary of State  
March Fong Eu

Executive Office  
1230 J Street  
Sacramento, California 95814

0401

(916) 445-6371

January 25, 1988

TO ALL COUNTY CLERKS/REGISTRARS OF VOTERS (8829)

Pursuant to Section 3523 of the Elections Code, I hereby certify that on January 25, 1988 the certificates received from the County Clerks or Registrars of Voters by the Secretary of State established that the CAMPAIGN FUNDING. INITIATIVE STATUTE, has been signed by the requisite number of qualified electors needed to declare the petition sufficient. The CAMPAIGN FUNDING. INITIATIVE STATUTE is, therefore, qualified for the June 7, 1988 Primary Election.

*Statutory Initiative*  
CAMPAIGN FUNDING. ~~INITIATIVE STATUTE~~. Measure limits political contributions to a candidate for public office to \$1000 from each person, \$2500 from each political committee, and \$5000 from each political party and each "broad based political committee," as defined. Permits stricter local limits. Limits gifts and honoraria to elected officials to \$1000 from each single source per year. Prohibits transfer of funds between candidates or their controlled committees. Prohibits sending any newsletter or other mass mailing, as defined, at public expense. Prohibits public officials using and candidates accepting public funds for the purpose of seeking elective office. Contains other provisions. Summary of estimate by Legislative Analyst and Director of Finance of fiscal impact on state and local governments: Net savings to the state would amount to approximately \$700,000 annually resulting from an increase in enforcement costs offset by a larger savings resulting from the prohibition on public newsletters and mass mailings. Local governments could incur unknown savings from the prohibition on public newsletters and mass mailings and on public financing of campaign expenses where such financing is presently authorized by a local government. *a*

Sincerely,

*March Fong Eu*

MARCH FONG EU  
Secretary of State

MFE/1/gw



# INITIATIVE CHECK LIST

Phone Notification from AG - Date/Time: 8/11/87 2:35

Title of Initiative: Campaign Funding

Type of Initiative: CA S CA and S

Number of Pages 8 Number of Proponents 3

Date and Time Initiative will be ready for pick-up 8/11/87 2:35

Initial/Date/Time

1. da 18/11/12:40 OSSI informs Deborah/David/Barbara/Caren and Don day and time initiative will be ready for pick-up.
2. da 18/11/13:05 OSSI gives check list to Word Processing Technician to prepare calendar.
3. da 18/11/12:41 Word Processing Technician prepares and proofs calendar and log and returns both to OSSI.
4. da 18/11/13:21 OSSI proofs calendar and log and gives to Elections ~~Chief~~ Analyst for review.
5. da 18/11/13:45 Elections Analyst reviews and has Elections Chief sign. Elections Analyst returns signed calendar to OSSI.
6. da 18/11/13:53 OSSI makes copies of initiative calendar for each proponent.
7. da 18/11/14:15 OSSI attaches copy of Political Reform Act of 1974 Requirements to proponent's copy of initiative calendar.
8. da 18/11/14:20 OSSI prepares Mail/Freight Request Form. OSSI hand carries Mail/Freight Request form and initiative calendar for each proponent (ready for mailing) to Service and Supply. Initiative calendar sent on 8/11/87 to each proponent.  
Date

(This must be sent to each proponent same day AG prepares Title and Summary).

9. da 18/11/14:30 OSSI advises Assistant Chief when initiative calendar is sent to proponent(s).

# INITIATIVE CALENDAR CHECK LIST

Page two

10. da 18/11/14:30 OSSI distributes copies of initiative calendar same day AG prepares Title and Summary to:
- ☒ Tony
  - ☒ Caren
  - ☒ Jerry
  - ☒ Deborah
  - ☒ Barbara
11. DA 18/12/9:45 OSSI distributes copies of initiative calendar to:
- ☒ All CC/ROV
  - ☒ Political Reform (3 copies)
  - ☒ Elections Staff
  - ☒ LA Office via LA Pouch - J.R. Schultz (12 copies)
  - ☒ Initiative mailing list
  - ☒ Extra copies for public distribution
  - ☒ Master copy
12. DA 18/12/10:00 OSSI advises Assistant Chief of completion of above distribution.
13. DA 18/11/13:30 OSSI makes copies of log and distributes as follows:
1. Initiative canvass binder
  2. Ron Wong - FTB
  3. Joe Samora - Archives
14. AP 18/11/3:30 OSSI prepares folder for public distribution.
15. AP 18/11/3:30 OSSI prepares index cards for each initiative.
16. DA 18/11/3:30 OSSI staples Mail/Freight Request form to back of INITIATIVE CHECK LIST.
17. DA 18/12/10:00 OSSI returns completed INITIATIVE CHECK LIST to Assistant Chief.
18. 18/12/11:00 Assistant Chief returns check list to Election Analyst.

ELECTIONS DIVISION  
MAIL/FREIGHT REQUEST

Mail Submitted to Mail Room

8/11 1:30  
Date Time

Request mail to be sent no later than

8/11  
Date

MAIL:

- ☒ 1st Class  
☐ Bulk  
☐ Book Rate  
☐ Presort  
☐ Third Class

CHARGES:

Amount: 39

Pieces: 3

FREIGHT:

- ☐ UPS  
☐ Purolator  
☐ Greyhound (Next bus out: Yes \_\_\_\_\_ No \_\_\_\_\_)  
☐ Air-Freight  
☐ Truck Lines

ACTIVITY:

- ☐ Outreach (Specify: \_\_\_\_\_)  
☐ County Mailings (#'s: \_\_\_\_\_)  
☐ Ballot Pamphlet  
☐ Other (Specify: \_\_\_\_\_)  
☒ Initiative Calendar to Proponent(s).

Mail room sent requested mail on

TOOK TO MAIL BOX - 8/11

PA  
Initial (Service and Supply)

mass mailing at public expense, or using or accepting public funds for the purpose of seeking elective office.

The two newly qualified measures join four other initiatives already on the June ballot — a legislative campaign spending limitation measure sponsored by Common Cause, AIDS, a \$776 million park and wildlife bond and a second proposal to amend the state appropriations limit.

###

8808MW

Barbara Lee 401

# NEWS RELEASE

from: Secretary of State March Fong Eu  
1230 J Street, Sacramento, CA 95814  
(916) 445-6375

For Immediate Release  
January 25, 1988

Contact: Melissa Warren

## TWO MORE INITIATIVES QUALIFY FOR JUNE BALLOT REPORTS EU

SACRAMENTO — Secretary of State March Fong Eu announced today (Jan. 25) that two more initiatives have qualified for the ballot, bringing the total number of such measures to be voted on at the June primary election to six.

"Emergency Reserve. Dedication of Certain Taxes to Transportation. Appropriation Limit Change." is an initiative constitutional amendment that would require that 3% of the total state General Fund budget be included in the reserve for emergencies and economic uncertainties; that net revenues derived from state sales and use taxes on motor vehicle fuels be used only for public streets, highways, and mass transit guideways; and would exempt reserve and fuel revenues from the state appropriations limit.

Proponent Paul Gann collected 929,451 voter signatures and submitted them to county election officials in December. Random sample reports from 53 of the state's 58 counties indicate that 686,230 of the signatures are deemed valid; the measure needed 655,034 to qualify by that method.

Senator Quentin Kopp, I-San Francisco, Senator Joseph Montoya, R-Whittier, and Assemblyman Ross Johnson, R-Fullerton, collected 575,476 signatures in an effort to qualify the initiative statute titled "Campaign Funding." The measure requires 409,396 valid signatures to qualify by the random sample verification method. According to random sample reports from all 58 counties, 433,498 signatures are deemed valid.

If adopted, the measure would limit political contributions to a candidate to \$1,000 from each person, \$2,500 from each political committee, \$5,000 from a political party and each "broad based political committee", and would limit honoraria to elected officials to \$1,000 from each single source per year. It prohibits transfers of funds between candidates, sending any newsletter or other

(over)